

Airdrie, Alberta  
October 23, 2013

MY FILE: 039

Ms. Suzanne Legault  
The Information Commissioner of Canada  
Place de Ville, Tower B  
112 Kent Street, 7th Floor  
Ottawa, Ontario  
K1A 1H3

Dear Ms. Legault:

**Re: COMPLAINT - RCMP ATI FILES: GA-1516-3-03285/13 and A-2013-03285**

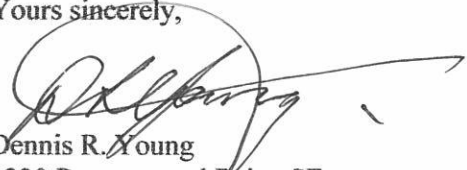
Please find attached a copy of my original request to the RCMP dated May 20, 2013 and a copy of the RCMP's pitiful response dated October 9, 2013 that I received today.

I wish to complain about the complete lack of any current financial information about what it costs taxpayers to operate the Canadian Firearms Program, including the RCMP's failure to provide any information regarding the number of employees working in and for the firearms program. The last year this information was available to Parliament and the public was 2008/2009.

Just because the RCMP no longer provides reports to Parliament on what they spend annually on the Canadian Firearms Program doesn't mean that the information isn't available to the public. I used to work for a federal department and I can assure your investigators that the directors of each of the six main organizational sections and supervisors for each of the thirteen sub-sections itemized in the RCMP's Organizational Charts and noted in my request, has submitted a budget to the RCMP brass and filed reports documenting their fiscal and operational performance at the end of the most recent fiscal year. These reports would also include the number of employees working in each section and sub-section. They would prepare these reports just as if the RCMP Commissioner was going to someday be held accountable in Parliament for the tax dollars he spends on the Canadian Firearms Program and the results he achieved with these dollars. The RCMP Commissioner also needs this information to properly manage and staff the program.

The reports are in their files but for some reason the RCMP Commissioner no longer wants them to be made available to either Parliament, the public or the media. I wonder why?

Yours sincerely,



Dennis R. Young  
1330 Ravenswood Drive SE  
AIRDRIE AB T4A 0P8  
Home Phone: 587-360-1111  
E-Mail: [dhyoung@shaw.ca](mailto:dhyoung@shaw.ca)

cc The Auditor General of Canada  
Steven Blaney, Minister of Public Safety  
Blake Richards, MP for Wildrose

# ACCESS TO INFORMATION ACT

## Access to Information Request Form

For official use only:

My File: 039

### Federal Government Institution:

**RCMP - CANADIAN FIREARMS PROGRAM**

### Details regarding the information being sought:

Please provide copies of most recent reports on spending estimates for the current fiscal year and the most recent report on plans and priorities showing the current budgets and current number of employees for each section, sub-section and partner of the Canadian Firearms Program as described in the published organizational structure:

#### FIREARMS INVESTIGATIVE AND ENFORCEMENT SERVICES

- National Weapons Enforcement Support Team (NWEST)
- Canadian National Firearms Tracing Centre (CNFTC)
- Firearms Operations and Enforcement Support (FOES) Unit
- Specialized Firearms Support Services (SFSS)
- Crown Attorney Program (CAP)
- Firearms Investigative and Enforcement Policy (FIEP) Unit

#### FIREARMS MANAGEMENT AND STRATEGIC SERVICES

- Firearms Strategic Policy
- Firearms Research
- Performance Management and Statistical Analysis
- Client and Community Outreach Services
- Business Services Section

#### FIREARMS SERVICE DELIVERY

- Central Processing Site (CPS)
- Canadian Firearms Registry (CFR) -

#### CHIEF FIREARMS OFFICER OPERATIONS

#### IT INTEGRATION AND BUSINESS IMPROVEMENT

#### PARTNERS - CANADIAN FIREARMS PROGRAM

- Public Safety Canada
- Provinces and Territories
- Canada Border Services Agency (CBSA)
- Department of Justice
- Foreign Affairs and International Trade Canada (DFAIT)

**Method of access preferred:**  Receive copies of originals  Examine originals in government offices

**Name of Applicant:** Dennis R. Young  
**Address:** 1330 Ravenswood Drive SE  
Airdrie, Alberta T4A 0P8

**Telephone Number:** 587-360-1111 **E-Mail:** [dhyoung@shaw.ca](mailto:dhyoung@shaw.ca)

**This request for access to information under the Access to Information Act is being made by:**

- a Canadian citizen, permanent resident or another individual present in Canada, or  
 a corporation present in Canada

Cheque # 255

Signature: \_\_\_\_\_



Date: May 20, 2013



Royal Canadian Gendarmerie royale  
Mounted Police du Canada

RECEIVED 23 OCT 2013

*[Handwritten signature]*

Security Classification / Designation  
Classification / Désignation sécuritaire

October 9, 2013

039

Mr. Dennis Young  
1330 Ravenswood Dr. SE  
Airdrie, Alberta  
T4A 0P8

Your file      Votre référence

Our file      Notre référence  
GA-1516-3-03285/13

Dear Mr. Young:

This is in response to your request under the Access to Information Act received on May 27, 2013, seeking a copy of reports on spending estimates for the current fiscal year and the most recent report on plans and priorities showing the current budgets and current number of employees for each section, sub-section and partner of the Canadian Firearms Program.

Enclosed is a copy of the Report on Plans and Priorities (RPP) for 2013-2014 from the main estimates. The RPP shows the link of the Canadian Firearms Program (CFP) (1.2.2) alignment architecture. Also attached is the 2010-2011 RPP which shows the budget information for the Canadian Law Enforcement where the CFP is linked. The 2008-2009 link is <http://www.tbs-sct.gc.ca/rpp/2008-2009/inst/rcm/rcm06-eng.asp>, this is the last report which showed a detailed spending on the CFP.

Please be advised that you are entitled to complain to the Information Commissioner concerning the processing of your request within sixty days of the receipt of this notice. In the event you decide to avail yourself of this right, your notice of complaint should be addressed to:

Office of the Information Commissioner of Canada  
Place de Ville, Tower B  
112 Kent Street, 22nd Floor  
Ottawa, Ontario  
K1A 1H3

Should you wish to discuss this matter further, contact Ms. Crystal Holub at (613) 843-5216 or by writing to Crystal.Holub@rcmp-grc.gc.ca or the address below. For ease of reference, please quote the file number appearing on this letter.

Yours truly,

*for* *Serge Raymond, Supt.*  
Michael Jeffrey, Supt.  
Departmental Coordinator  
Access to Information and Privacy Branch  
73 Leikin Drive  
Ottawa, Ontario  
K1A 0R2

Encl.

c.c. Office of the Information Commissioner of Canada (OICC)

Canada

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## Strategic Outcomes and Program Alignment Architecture (PAA)

### RCMP Program Alignment Architecture

RCMP Strategic Outcomes	Programs	Sub-Programs	Sub-Sub-Programs
1. Criminal activity affecting Canadians is reduced	1.1 Police Operations	1.1.1 Contract Policing	1.1.1.1 Provincial / Territorial Policing 1.1.1.2 Municipal Policing 1.1.1.3 Aboriginal Policing 1.1.1.4 Airport Protective Policing
		1.1.2 Federal Policing	1.1.2.1 Drugs and Organized Crime 1.1.2.2 Border Integrity 1.1.2.3 Financial Crime 1.1.2.4 Federal Crime Enforcement 1.1.2.5 National Security 1.1.2.6 Protective Policing 1.1.2.7 Protection Coordination Unit
		1.1.3 Technical Services and Operational Support	1.1.3.1 Technical Investigations 1.1.3.2 Protective Technologies 1.1.3.3 Flight Operations 1.1.3.4 Disclosure and Major Case Management 1.1.3.5 Scientific Services/Technologies 1.1.3.6 Operational Readiness and Response 1.1.3.7 Covert Operations
	1.2 Canadian Law Enforcement Services	1.2.1 Scientific, Technical and Investigative Support	1.2.1.1 Integrated Forensic Identification Services 1.2.1.2 Forensic Laboratory Services 1.2.1.3 Canadian Criminal Real Time Identification Services

<http://www.rcmp-grc.gc.ca/rpp/2013-2014/rpp-eng.htm>

2013/10/07

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2. Canada's police provide international collaboration and assistance while maintaining a rich police heritage nationally

	1.2.1.4 National Services and Research Support (forensic)
	1.2.1.5 Criminal Intelligence
	1.2.1.6 Canadian Police Information Centre (CPIC)
	1.2.1.7 Canadian Police Centre for Missing and Exploited Children
1.2.2 Canadian Firearms Program	1.2.2.1 Firearms Licensing and Registration
	1.2.2.2 Firearms Investigative and Enforcement Services
1.2.3 Advanced Police Training	1.2.3.1 Canadian Police College
	1.2.3.2 National Law Enforcement Training

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### Planning Summary Tables

Strategic Outcome	Program	Actual Spending 2010-11 (\$ millions)	Actual Spending 2011-12 (\$ millions)	Forecast Spending 2012-13 (\$ millions)	Planned Spending 2013-14 (\$ millions)	Planned Spending 2014-15 (\$ millions)	Planned Spending 2015-16 (\$ millions)	Alignment to Government of Canada Outcomes <sup>1</sup>
Criminal activity affecting Canadians is reduced	Police Operations	1,840.5	1,667.3	2,183.2	1,697.4	1,632.3	1,637.8	A safe and secure Canada
	Canadian Law Enforcement Services	257.8	256.2	269.4	247.6	241.8	236.2	A safe and secure Canada
Canada's police provide international collaboration and assistance while maintaining a rich police heritage nationally	International Policing Operations	57.8	60.9	64.5	56.6	56.1	56.0	A safe and secure world through international engagement
	Canadian Police Culture and Heritage	13.1	12.3	12.9	11.3	11.3	11.2	A vibrant Canadian culture and heritage
Incomes are secure for RCMP members and their survivors affected by disability or death	Statutory Payments	111.9	122.8	141.2	148.5	159.1	171.2	Income security and employment for Canadians
Sub-Total		2,281.1	2,119.5	2,671.2	2,161.4	2,100.6	2,112.6	



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## ARCHIVED - Royal Canadian Mounted Police

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### Canada Firearms Centre

The following tables represent financial information for the Canada Firearms Centre.

Program Activity	Financial Resources (\$ millions)			Human Resources (FTEs)		
	2008-2009	2009-2010	2010-2011	2008-2009	2009-2010	2010-2011
Firearm Registration	13.6	13.6	13.6	130	130	130
Firearms Licensing and Supporting Infrastructure	62.9	62.9	62.9	297	297	297
<b>Total*</b>	<b>76.5</b>	<b>76.5</b>	<b>76.5</b>	<b>427</b>	<b>427</b>	<b>427</b>

**Note:** \*Reflects CAFC's budgetary allocations that are included within the RCMP's Operating, Statutory and Contribution Votes as displayed in its Main Estimates, and a \$10M funding reduction related to the waiving a prescribed fee associated with firearms licence renewals. The permanent reduction is subject to a TB condition for a review of funding requirements.

(\$ millions)	Forecast Spending 2007-2008 *	Planned Spending 2008-2009	Planned Spending 2009-2010	Planned Spending 2010-2011
<b>Firearms Licensing and Supporting Infrastructure</b>				
Budgetary	43.1	<b>45.6</b>	45.6	45.6
Statutory (employee benefits plan)	2.9	<b>2.8</b>	2.8	2.8
Contributions	12.7	<b>14.5</b>	14.5	14.5
Sub-total	58.7	<b>62.9</b>	62.9	62.9

<b>Firearm Registration</b>				
<b>Budgetary</b>	10.7	<b>21.0</b>	21.0	21.0
Statutory (employee benefits plan)	1.0	<b>1.3</b>	1.3	1.3
Contributions	0.0	<b>1.3</b>	1.3	1.3
Sub-total	11.7	<b>23.6</b>	23.6	23.6
<b>Included in Main Estimates (gross)</b>	70.4	<b>86.5</b>	86.5	86.5
Less: Respendable revenue	0.0	<b>0.0</b>	0.0	0.0
<b>Total</b>	70.4	<b>86.5</b>	86.5	86.5
<b>Adjustments:</b>				
Funding reduction related to waiving of licensing fees	0.0	<b>(10.0)</b>	(10.0)	(10.0)
Supplementary Estimates:	5.6 **	<b>0.0</b>	0.0	0.0
<b>Budget Announcement:</b>				
Lapse	(12.1)	<b>0.0</b>	0.0	0.0
<b>Total Adjustments</b>	(6.5)	<b>(10.0)</b>	(10.0)	(10.0)
<b>Total Planned Spending</b>	63.9	<b>76.5</b>	76.5	76.5
Less: Non-Respendable revenue	8.1 ***	<b>22.2</b>	24.6	24.6
Plus: Cost of services received without charge	4.2	<b>3.7</b>	4.1	4.0
<b>Total Spending</b>	60.0	<b>58.0</b>	56.0	55.9
<b>Full-time Equivalents</b>	403	<b>427</b>	427	427

**Note:** \* Forecast spending has been restated to reflect the 2008-2009 revised Program Activity Architecture.



**Explanations:**

1. Firearms licences are renewable every five years. On May 17, 2006, the Government waived the fee to renew a licence or modify licence privileges until May 17, 2008. As well, the fee to renew a minor's licence had been waived until May 17, 2008.
2. Fees to register firearms were waived by the Federal Government in May 2004.
3. A Non-resident firearms declaration, confirmed by a customs officer, is deemed to be a temporary licence valid for a period up to 60 days.
4. The methodology for planned consultations and review process pertaining to published standards needs to be reevaluated following transition of the CAFC into the RCMP.

<b>Regulations</b>	<b>Expected Results</b>
<p>The following Regulations pertaining to Bill C-10A (<i>An Act to amend the Firearms Act and Criminal Code</i>) have not been implemented:</p> <ul style="list-style-type: none"> <li>■ <b>Gun Show Regulations:</b> scheduled to come into force November 30, 2008;</li> <li>■ <b>Firearms Marking Regulations:</b> scheduled to come into force on December 1, 2009;</li> <li>■ <b>Public Agents Firearms Regulations:</b> partially implemented. The sections that require public agencies to report their inventories of firearms to the Registrar will come into force October 31, 2008;</li> <li>■ <b>Importation and Exportation of Firearms Regulations (Individuals):</b> partially implemented. The sections that are in force deal with the importation of firearms and declaration requirements at the border. The sections that are not yet in force are dependant on and coincide with the coming into force of sections of the <i>Firearms Act</i> which are not yet in force;</li> <li>■ <b>Importation and Exportation of Firearms Regulations (Businesses):</b> not in force. The Regulations are dependent on and coincide with the coming into force of sections of the <i>Firearms Act</i> which are not yet in force.</li> </ul>	<p>The purpose of the Regulations are:</p> <ul style="list-style-type: none"> <li>■ Facilitate public compliance with the Firearms Program</li> <li>■ Improve administrative efficiency</li> <li>■ Reduce costs</li> <li>■ Meet international obligations</li> </ul>

(\$ millions)	Forecast Spending 2007-2008	Planned Spending 2008-2009	Planned Spending 2009-2010	Planned Spending 2010-2011
<b>Contributions</b>				
<b>Firearms Licensing and Supporting Infrastructure</b>				
Contributions to the provinces and territories and to Aboriginal and/or other communities and organizations (not for profit)	12.8	14.5	14.5	14.5
<b>Firearm Registration</b>				
Contributions to the provinces and territories and to Aboriginal and/or other communities and organizations (not for profit)	0.0	1.3	1.3	1.3

<b>Total Contributions</b>	12.8	<b>15.8</b>	15.8	15.8
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<b>Table 7: Alternative Service Delivery</b>			
A stop work order was issued to CGI Ltd. in relation to an upgrade to the Canadian Firearms Information System (CFIS II), in April 2006 and the contract was terminated in October 2006. A proposal to outsource the business operations of the Central Processing Site in Miramichi, NB is no longer being considered.			
<b>Name of ASD Initiative</b>	<b>Current Status</b>	<b>Projected Implementation Date</b>	<b>Contact</b>
Canada Firearms Centre – operation of the Central Processing Site (CPS) in Miramichi, New Brunswick	Cancelled	N/A	

Information concerning the status of the Alternative Service Delivery (ASD) initiative can be found online at:

[www.tbs-sct.gc.ca/est-pre/20062007/p3a\\_e.asp](http://www.tbs-sct.gc.ca/est-pre/20062007/p3a_e.asp)

<b>Table 8: Evaluations</b>				
<b>1. Name of Evaluation</b>	<b>2. Evaluation Type</b>	<b>3. Status</b>	<b>4. Expected Completion Date</b>	<b>5. Electronic Link to Internal Audit and Evaluation Plan:</b>
Canadian Firearms Program	Formative Evaluation	Ongoing	April 2008	N/A

<b>Table 9: Internal Audits</b>				
<b>1. Name of Internal Audit</b>	<b>2. Audit Type</b>	<b>3. Status</b>	<b>4. Expected Completion Date</b>	<b>5. Electronic Link to Report</b>
Canada Firearms Centre	Assurance Engagement	Ongoing	May 2008	N/A

<b>Table 11: Canadian Firearms Program: Federal Government Costs and Anticipated Planned Spending Requirements</b>
In response to Recommendation 4.27 of the May 2006 Auditor General Report on the Canadian Firearms Program, direct and indirect costs are defined as follows:  <b>Direct Costs:</b> represent those reimbursed by CAFC to its partners for services/activities provided in support of the Program and agreed upon through a Memorandum of Agreement. <b>Indirect Costs:</b> certain costs of the Canadian Firearms Program incurred by federal partners that are not reimbursed by CAFC (see Auditor General Report – Definitions). Indirect costs can be sub-divided into two categories: those costs incurred and not reimbursed by the Centre. An example would be collective bargaining salary increases that are passed on to departments by Treasury Board or, overhead costs for ministerial or infrastructure support. Secondly, indirect

costs can be those that are received without charge such as accommodation and employee benefits to, for example, the Public Service Dental Plan.

Organization (\$ millions)	Past Expenditure (1995-1996 to 2006-2007)	Forecast Spending 2007-2008	Planned Spending 2008- 2009	Planned Spending 2009- 2010	Planned Spending 2010- 2011
<b>Direct Costs:</b>					
Canada Firearms Centre	726.1	48.5	<b>58.2</b>	58.2	58.2
Royal Canadian Mounted Police <sup>1</sup>	117.2	0.0	<b>0.0</b>	0.0	0.0
<b>Other Federal Government Departments (costs reimbursed by CAFC):</b>					
Canada Border Services Agency	22.3	1.7	<b>1.7</b>	1.7	1.7
Department of Justice	2.0	0.8	<b>0.8</b>	0.8	0.8
Public Works and Government Services Canada	1.8	0.1	<b>0.0</b>	0.0	0.0
Human Resources Development Canada <sup>2</sup>	32.7	0.0	<b>0.0</b>	0.0	0.0
Transfer payments to Provinces	202.0	12.6	<b>15.5</b>	15.5	15.5
Contribution payments to Aboriginal Communities, Other Communities	2.0	0.2	<b>0.3</b>	0.3	0.3
<b>Total Direct Costs:</b>	<b>1,106.1</b>	<b>63.9</b>	<b>76.5</b>	<b>76.5</b>	<b>76.5</b>
<b>Costs not reimbursed by Canada Firearms Centre:</b>					
Public Safety & Emergency Preparedness Canada	1.5	0.3	<b>0.3</b>	0.3	0.3
Royal Canadian Mounted Police	4.3	0.0	<b>0.0</b>	0.0	0.0
Royal Canadian Mounted Police – NWEST	8.5	0.0	<b>0.0</b>	0.0	0.0
Canada Border Services Agency	7.4	0.0	<b>0.0</b>	0.0	0.0
Correctional Service Canada	45.5	9.3	<b>9.3</b>	9.3	9.3
National Parole Board	6.0	0.9	<b>0.9</b>	0.9	0.9
Department of Justice	11.1	0.0	<b>0.0</b>	0.0	0.0
International Trade Canada	0.4	0.0	<b>0.0</b>	0.0	0.0

Public Works & Government Services Canada	16.8	2.1	<b>1.7</b>	2.1	2.0
Other	10.9	1.8	<b>2.0</b>	2.0	2.0
<i>Total Indirect Costs:</i>	112.4	14.4	<b>14.2</b>	14.6	14.5
<b>Total Program Costs</b>	1,281.5	78.3	<b>90.7</b>	91.1	91.0
<i>Net Revenues</i> <sup>3</sup>	(128.4)	(8.1)	<b>(22.2)</b>	(24.6)	(24.6)
<b>Net Program Costs</b>	1,090.1	70.2	<b>68.5</b>	66.5	66.4

**Note:**<sup>1</sup> Reflects direct costs reimbursed by DOJ/CAFC prior to May 17, 2006 to the RCMP. Starting with 2006-2007, direct and indirect costs incurred by the RCMP in support of the Firearms Program will be included within CAFC's direct operating costs.

<sup>2</sup> HRDC no longer provides support services to CAFC for the Central Processing Site in Miramichi, N.B.

<sup>3</sup> Revenues are credited to the Consolidated Revenue Fund and are not available as offsets to expenditures.

Note: Please refer to Table on Horizontal Initiatives for explanations of expected results, planned spending and indirect costs not reimbursed by CAFC reported by the Centre's federal partners to substantiate estimated planned spending requirements related to the delivery of their portion of the Firearms Program. Expenditures are rounded to the nearest one hundred thousand, e.g. \$75,000 is rounded up to \$0.1 million, and \$45,000 is rounded down to \$0.0 million.

Date Modified: 2008-02-12